

## Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 ACDA-12 CIAE-00 INR-10 IO-13  
L-03 NSAE-00 NSC-05 EB-08 NRC-05 DODE-00 SS-15  
SP-02 CEQ-01 TRSE-00 AF-10 ARA-10 EA-10 NEA-10  
/134 W

-----027550 171712Z /41

R 171511Z MAR 78  
FM AMEMBASSY VIENNA  
TO SECSTATE WASHDC 5620  
INFO USDOEHQ WASHDC  
USDOEHQ GERMANTOWN

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USIAEA

DEPT PASS IO/SCT  
DOE PASS AMMONS, IA

E.O. 11652: N/A  
TAGS: IAEA, AORG, PARM, TECH  
SUBJECT: REPORT ON CONSULTATIONS ON REVISED TECHNICAL  
ASSISTANCE GUIDING PRINCIPLES AND GENERAL OPERATING  
RULES AND RECOMMENDATIONS

REF: (A) VIENNA 242

1. ON FRIDAY, FEBRUARY 24, THE IAEA BOARD OF GOVERNORS'  
CHAIRMAN KHOR CALLED "INFORMAL" CONSULTATIONS, COMPLETE  
WITH SIMULTANEOUS TRANSLATION IN FOUR LANGUAGES, TO  
CONSIDER THE SECRETARIAT PROPOSED REVISION OF "GUIDING  
PRINCIPLES AND GENERAL OPERATING RULES OF THE IAEA  
TECHNICAL ASSISTANCE PROGRAM."

2. CONSIDERATION OF THE REVISED GUIDING PRINCIPLES  
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COMMENCED WHERE IT LEFT OFF IN THE CONSULTATIONS IN  
DECEMBER AS REPORTED REF A, I.E. PARAGRAPH 15. THE  
DOCUMENT UNDER CONSIDERATION AT FEBRUARY 24 MEETING  
WAS A NOTE BY THE CHAIRMAN DATED JANUARY 6, 1978.  
THE NOTE HAD ATTACHED A COPY OF THE DRAFT REVISED  
GUIDING PRINCIPLES, SHOWING IN BRACKETS AMENDMENTS  
PROPOSED DURING EARLIER CONSULTATIONS. COPIES OF THE

NOTE AND ATTACHMENT HAVE BEEN POUCHED TO IO/SCT AND  
DOE (AMMONS).

3. THE DISCUSSION OPENED WITH GENERAL ACCEPTANCE  
(CONTINGENT PERHAPS ON FATE OF PACKAGE OF AMENDMENTS  
PROPOSED BY CANADA; SEE PARA 9 BELOW) OF PARA 15, AS  
FOLLOWS: "AT THE REQUEST OF MEMBER STATES THE  
AGENCY SHALL TAKE STEPS TO MAKE ITS CAPABILITIES  
AVAILABLE TO DRAW UP PROGRAMMES FOR THE PEACEFUL USES  
OF ATOMIC ENERGY INVOLVING THE PROVISION OF TECHNICAL  
ASSISTANCE OR TO DRAW UP INDIVIDUAL REQUESTS, INCLUDING  
THOSE RELATING TO LONG-TERM PROJECTS. FOR THIS PURPOSE,  
THE AGENCY MAY SEND STAFF MEMBERS, EXPERTS OR PROGRAMMING  
MISSIONS TO REQUESTING STATES." ALSO CONSIDERED  
BRIEFLY WAS THE BEARING ON PARAGRAPH 15 OF SEVERAL  
AMENDMENTS, PROPOSED BY THE CANADIAN MISSION, AS A  
PACKAGE. EFFECT OF CANADIAN PACKAGE ON PARTICULAR  
PARAGRAPHS WAS NOT GIVEN EXTENSIVE CONSIDERATION.  
MISSION RECOMMENDS SUPPORT FOR PROPOSED LANGUAGE  
IN PARA 15 EXCEPT FOR THAT PROPOSED BY CANADA WHICH  
WILL BE DISCUSSED GENERALLY AT THE END OF THIS MESSAGE.

4. IT WAS AGREED TO KEEP PARAGRAPH 16 BUT TO AMEND  
IT AS FOLLOWS: "THE GOVERNMENT OF EACH REQUESTING  
MEMBER STATE SHALL SUBMIT ITS DETAILED REQUESTS FOR  
TECHNICAL ASSISTANCE IN ACCORDANCE WITH THE TIME-TABLE  
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ESTABLISHED FOR THAT PURPOSE." MISSION RECOMMENDS  
SUPPORT OF REVISED LANGUAGE.

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5. PARAGRAPH 17 THROUGH 22, 24, 25, 27, AND 30 WERE  
NOT DISCUSSED.

6. PARAGRAPHS 23 AND 26 WERE EXTENSIVELY CONSIDERED  
AND IT WAS DECIDED THAT THESE PARAGRAPHS WERE SO UNCLEAR  
AS TO REQUIRE COMPLETE REDRAFTING AND THEY WERE REFERRED  
BACK TO THE SECRETARIAT. MISSION UNDERSTANDS THAT THE  
NEW LANGUAGE BEING CONSIDERED BY THE SECRETARIAT WILL  
MAKE NO MENTION OF SAFEGUARDS, BUT RATHER PROHIBIT  
CHANGES IN PROJECTS REQUIRING SAFEGUARDS AND CHANGES  
WHICH WOULD BRING A PROJECT WITHIN THE RULES ESTABLISHED  
BY THE BOARD FOR SAFEGUARDS IN CONNECTION WITH  
TECHNICAL ASSISTANCE.

7. THE PROPOSAL TO GIVE THE DIRECTOR GENERAL  
DISCRETIONARY AUTHORITY TO CANCEL TA PROJECTS, PARA 28,  
FOR WHICH NO FUNDS HAVE BEEN OBLIGATED, AFTER TWO YEARS  
WAS GIVEN CONSIDERABLE DISCUSSION. THE LDC REPS  
RESISTED THE IDEA THAT THE DIRECTOR GENERAL SHOULD

HAVE AUTHORITY TO PROMOTE EFFICIENT PROGRAM MANAGEMENT BY CANCELLING, WHILE OTHERS DIFFERED ONLY AS REGARDS TO EXACT NATURE OF THE AUTHORITY TO BE GRANTED THE DIRECTOR GENERAL.

8. ALL AGREED THAT PARAGRAPH 31 OF THE DOCUMENT CALLED FOR SERVICES NOT APPROPRIATELY INCLUDED IN THE TA PROGRAM, AND IT WAS AGREED TO DELETE IT.

9. THE CANADIAN PACKAGE OF AMENDMENTS WAS ACCOMPANIED BY A PAPER CALLING FOR BASIC RESTRUCTURING OF THE TA PROGRAM. COPIES OF THE CANADIAN PAPER HAVE BEEN POUCHED TO IO/SCT AND DOE (AMMONS). BASICALLY THE CANADIAN

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PROPOSAL HAS TWO MAIN POINTS (1) T.A. PROJECTS SHOULD MAKE A MEANINGFUL CONTRIBUTION TO THE ECONOMIC AND SOCIAL DEVELOPMENT OF THE RECIPIENT COUNTRY, SHOULD BE JUSTIFIED ON THAT BASIS AND SHOULD BE CLOSELY COORDINATED WITH UNDP PROJECTS AND THE UNDP RESIDENT REP. (2) THE TARGET SHOULD BE MORE CLOSELY COORDINATED WITH THE PROGRAM, AND TO THIS END THE TECHNICAL ASSISTANCE COMMITTEE SHOULD MEET IN MAY OR JUNE AS RECOMMENDED BY THE GROUP OF EXPERTS ON TA (SEE GOV/INF/329 - ANNEX IV, TIMETABLE B).

10. THE CANADIAN PROPOSAL COULD HAVE DRAMATIC EFFECT ON THE TA PROGRAM, SINCE IT WOULD BE DIFFICULT TO RESIST DEMANDS FOR FULLY FUNDING A TARGET BASED ON PROJECTS CERTIFIED BY THE TA COMMITTEE AS EXPECTED TO MAKE A

MEANINGFUL CONTRIBUTION TO THE ECONOMIC AND SOCIAL DEVELOPMENT OF THE RECIPIENT COUNTRY. REAL CONTROL OF THE TARGET WOULD THEN SHIFT TO THE TA COMMITTEE AND NECESSITATE EVALUATION OF THE SECRETARIAT'S PROJECT PROPOSALS ON A CASE BY CASE BASIS WHICH CAN BE EXPECTED TO BE LENGTHY AND INVOLVE DEBATE OVER THE LIMITED OFFICIAL USE

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MERITS OF INDIVIDUAL PROJECTS. THE PRESENT ATTITUDE OF THE SECRETARIAT IS THAT IT IS CALLED UPON TO DETERMINE WHETHER A SPECIFIC REQUEST IS FOR "TECHNICALLY SOUND" PROJECT AND CANNOT LOOK AT SOCIAL AND ECONOMIC ASPECTS OF TA REQUESTS MADE BY MEMBER STATES. THE MISSION FINDS IT UNLIKELY THAT THE SECRETARIAT COULD RESIST DEMANDS OF REQUESTING GOVERNMENTS FOR INCLUSION OF ALL REQUESTED PROJECTS IN THE TA PROGRAM, WITHOUT THE RESTRAINT OF A LIMITED AND PREESTABLISHED TARGET. FOR THE 1978 TA PROGRAM REQUESTS TOTALLING ABOUT \$14,000,000 WERE RECEIVED BUT ONLY ABOUT HALF THAT AMOUNT (INCLUDING FELLOWSHIPS) WERE ACCEPTED BY THE IAEA SECRETARIAT AS "TECHNICALLY SOUND". UNDER THAT RUBRIC, SECRETARIAT AT PRESENT ALSO SEES TO IT THAT FUNDS EXPECTED TO BE AVAILABLE ARE DISTRIBUTED ON SOME POLITICALLY REASONABLE BASIS AMONG STATES SUBMITTING REQUEST.

11. THE IAEA TECHNICAL ASSISTANCE PROGRAM WILL GROW OVER THE NEXT FEW YEARS AND IT IS CLEAR THAT THE AGENCY NEEDS TO BEGIN TO DISPENSE TECHNICAL ASSISTANCE THROUGH THE MECHANISM OF PROJECTS LARGER THAN USUAL TO DATE. THESE LARGER PROJECTS WILL BE OFTEN REGIONAL AND/OR MULTIYEAR, AND IT CAN REASONABLY BE EXPECTED THAT SUCH PROJECTS BE JUSTIFIED IN TERMS OF THEIR EXPECTED IMPACT ON THE RECEIVING STATE OR STATES AND THAT INFORMATION ON THE EFFECTS OF THESE PROJECTS BE PROVIDED AS A CONDITION FOR CONTINUED FUNDING. NARROWED TO BEAR ONLY ON THE LARGE PROJECTS WHICH THE AGENCY TA PROGRAM WILL UNDERTAKE, MISSION CONSIDERS THE CANADIAN PROPOSALS TO BE DESIRABLE. IT IS CLEAR THAT THE TARGET WILL HAVE TO BE SET IN VIEW OF THE FUNDING NEEDED TO FULFILL (A) PRIOR COMMITMENTS TO LONG TERM PROJECTS, AND (B) THE NEEDS OF COUNTRIES LIMITED OFFICIAL USE

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SUBMITTING SMALLER ONE-YEAR PROJECTS.

12. MISSION DOES NOT RECOMMEND SUPPORT OF "CONTRIBUTION

TO ECONOMIC AND SOCIAL DEVELOPMENT" CRITERIA AS JUSTIFICATION FOR TECHNICALLY SOUND SMALL PROJECTS IN RESPECT TO WHICH IT WOULD BE NEXT TO IMPOSSIBLE TO PRODUCE SOUND JUSTIFICATIONS.

13. ACCORDINGLY MISSION INTENDS TO CONSULT WITH CANADIAN MISSION IN ORDER TO DETERMINE IF CANADIANS WILLING TO MODIFY THEIR PROPOSAL SO THAT IT CLEARLY INCLUDES ONLY LARGE MULTIYEAR AND/OR REGIONAL PROJECTS IN THOSE REQUIRING PROPOSED SPECIAL JUSTIFICATION AND TO HAVE ONLY SUCH PROJECTS CONSIDERED AT THE SPRING TA COMMITTEE MEETING. CRITERIA TO BE APPLIED IN IDENTIFYING LARGE MULTIYEAR AND/OR REGIONAL PROJECTS WILL ALSO BE EXPLORED. MISSION WILL MAKE RECOMMENDATION OF US POSITION AFTER CONSULTATIONS, AND INVITES COMMENTS PRIOR TO CONSULTATIONS WITH CANADIAN MISSION WITHIN NEXT TWO WEEKS.

14. THE NEXT CONSULTATIONS ON THE GUIDING PRINCIPLES ARE SCHEDULED TENTATIVELY AROUND THE TIME OF THE APRIL 21 BOARD MEETING. LABOWITZ

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## Message Attributes

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**Channel Indicators:** n/a  
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**Copy:** SINGLE  
**Draft Date:** 17 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**TAGS:** AORG, PARM, TECH, IAEA  
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